

# Effect on road traffic injuries of criminalizing road traffic offences: a time-series study

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**Objective** To determine the effect of criminalizing some traffic behaviours, after the reform of the Spanish penal code in 2007, on the number of drivers involved in injury collisions and of people injured in traffic collisions in Spain.

**Methods** This study followed an interrupted times-series design in which the number of drivers involved in injury collisions and of people injured in traffic collisions in Spain before and after the criminalization of offences were compared. The data on road traffic injuries in 2000–2009 were obtained from the road traffic collision database of the General Traffic Directorate. The dependent variables were stratified by sex, age, injury severity, type of road user, road type and time of collision. Quasi-Poisson regression models were fitted with adjustments for time trend, seasonality, previous interventions and national fuel consumption.

**Findings** The overall number of male drivers involved in injury collisions dropped (relative risk, RR: 0.93; 95% confidence interval, CI: 0.89–0.97) after the reform of the penal code, but among women no change was observed (RR: 0.99; 95% CI: 0.95–1.03). In addition, 13 891 men ( $P < 0.01$ ) were prevented from being injured. Larger reductions were observed among young male drivers and among male motorcycle or moped riders than among the drivers of other vehicles.

**Conclusion** The findings suggest that criminalizing certain traffic behaviours can improve road safety by reducing both the number of drivers involved in injury collisions and the number of people injured in such collisions.

Abstracts in عربي, 中文, Français, Русский and Español at the end of each article.

## Introduction

Although road traffic injuries in Spain are decreasing, they still constitute a major public health problem. During 2008, 134 047 people suffered road traffic injuries and 3100 lost their lives in collisions.<sup>1</sup> In recent years, the Spanish government has implemented several measures to reduce the burden of traffic injuries. In 2004 it established road safety as a political priority and created the Special Road Safety Measures 2004–2005<sup>2</sup> and the Strategic Road Safety Programme 2005–2008<sup>3</sup>, which comprise several interventions focused primarily on the enforcement of traffic regulations. These regulations and their enforcement have reduced traffic injuries in Spain by 9% among men and 11% among women.<sup>4</sup> In addition, the introduction of a penalty points system in July 2006 was followed by reductions of 11% and 12% in the number of men and women, respectively, who were seriously injured in traffic collisions across Spain.<sup>5</sup>

Legislation alone is unlikely to deter road users from engaging in risky behaviours. To be effective, it must be rigorously enforced and must strongly deter unlawful behaviour by generating awareness and fear of the consequences of breaking the law. This, in turn, depends on the degree of traffic surveillance, the severity of the penalty issued and the swiftness with which it is imposed. Public awareness campaigns can make legislation more effective.<sup>6–8</sup>

Despite existing laws, in Spain the number of injuries and deaths attributable to speeding and drunk driving is still extremely high. One year after the penalty points system was introduced, the main traffic offences punishable by penalty points were occurring at the following rates: speeding, 39.3%; non-compliance with wearing passive restraint devices, 15.5%; drunk driving, 11.6%.<sup>9</sup> To further reduce road injuries linked to

these behaviours, the penal code was modified on 1 December 2007. Several traffic offences were criminalized, with a change in the legal process for trying offenders from a civil to a criminal procedure. The main criminalized offences were driving over the speed limit, drunk driving, reckless driving and driving without a licence. The penalties for these violations depend on the severity of the offence but include imprisonment, a fine, compulsory community service or licence suspension (Table 1). Prior to this reform, speeding and drunk driving were also considered crimes but the penalties were much more lenient and there was no officially established speed or blood alcohol level marking the threshold for criminality, which left it up to the judge to decide. The penal code reform eliminates subjectivity and incorporates stricter penalties, including compulsory imprisonment in certain cases and a possible criminal record. An important publicity campaign was launched in all news media and intense public debate ensued.

So far, studies have only assessed the effectiveness of criminalizing driving under the influence of alcohol<sup>10–15</sup> but not other behaviours. The present study fills that gap by examining the effect of criminalizing several road behaviours on the numbers of drivers involved in injury collisions and of people injured in traffic collisions in Spain, broken down by gender, age, injury severity, type of road user, road type and time of collision. The working hypothesis is that criminalizing risky behaviours has reduced traffic injuries in Spain in the context of a previous downward trend resulting from road safety interventions implemented during previous years.

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Table 1. Traffic offences criminalized under the reformed Spanish penal code (2007) and their associated penalties

Offence	Prison term	Fine <sup>a</sup>	Community service	Licence suspension
Exceeding speed limit <sup>b</sup>	3–6 mo <sup>b</sup>	6–12 mo <sup>b</sup>	31–90 d	1–4 y
Driving under the influence of alcohol (BAC > 1.2 g/l) or other drugs	3–6 mo <sup>b</sup>	6–12 mo <sup>b</sup>	31–90 d	1–4 y
Reckless driving <sup>c</sup> and risking the lives or safety of others	6–24 mo			1–6 y
Reckless driving, <sup>c</sup> showing contempt for the lives of others and risking their lives or safety	2–5 y	12–24 mo		6–10 y and vehicle requisition
Reckless driving, <sup>c</sup> showing contempt for the lives of others without risking their lives or safety	1–2 y	6–12 mo		6–10 y and vehicle requisition
Criminalized offences and injury to others	2.5–4 y			Definitive suspension
Refusing to undergo alcohol or other drugs tests	6–12 mo			1–4 y
Driving without a licence	3–6 mo <sup>b</sup>	12–24 mo <sup>b</sup>	10–40 d	
Generating road traffic risk <sup>d</sup>	6–24 mo <sup>b</sup>	12–24 mo <sup>b</sup>	10–40 d	

BAC, blood alcohol concentration; d, days; mo, months; y, years.

<sup>a</sup> Between 60 and 1200 euros a month depending on economic and personal circumstances. Offenders can choose between a prison term and a fine.

<sup>b</sup> Driving at > 60 km/h on urban roads and at > 80 km/h on non-urban roads.

<sup>c</sup> Punishable speeding or driving under the influence of alcohol or other drugs.

<sup>d</sup> Includes leaving obstacles on the road, spilling slippery or flammable substances, modifying or destroying road signs or not restoring road safety when responsible for altering it.

## Methods

### Study design and population

We used an interrupted time-series design to conduct an evaluation study in two study populations: (i) the number of drivers (injured or unharmed) involved in traffic collisions resulting in injury to self or to others (i.e. injury collisions) and (ii) the number of people injured in traffic collisions in Spain in 2000–2009.

### Sources of information

We obtained traffic injury data from the Road Traffic Crashes Database of Spain's General Traffic Directorate (Dirección General de Tráfico, DGT), which records injury collisions, the characteristics of the collision, and the vehicle and people involved. In Spain this information is collected and submitted to the DGT by the national and local police forces, who attend to non-urban and urban roads, respectively. Data on national fuel consumption, used as a proxy for exposure to traffic, was obtained from the Spanish Ministry of Public Works.

### Variables

The dependent variables were the number of drivers involved in injury collisions and the number of people injured in traffic collisions. Analyses were stratified by the following: gender;<sup>16</sup> age; injury severity as

classified by the police (no harm [drivers only], slight, serious non-fatal [hospitalized > 24 hours], fatal); type of road user (car, motorcycle or moped, or pedestrian [only for the injured]); road type (urban, non-urban), and time of collision (weekday daytime, weekday night-time, weekend daytime, weekend night-time).

The main explanatory variable was the reform of the penal code. A dummy variable was created to compare rates before (1 January 2000 to 30 November 2007) and after (1 December 2007 to 31 December 2009) the intervention. To adjust for the effect of road safety prioritization in 2004 and the introduction of the penalty points system in July 2006, we included two additional dummy variables in the models for the periods before and after these interventions were introduced. To adjust for changes in traffic exposure over the study period, we also included in the analyses a variable representing national fuel consumption as a proxy for motorised mobility across the population.

### Statistical analysis

We performed time-series analyses using Poisson regression models adjusted for over-dispersion (quasi-Poisson).<sup>17</sup> The number of drivers (and of people injured) per month was compared throughout the time series with adjustments for time trend and seasonal patterns using linear

trend and sine and cosine functions.<sup>18</sup> The model for each outcome can be summarized as follows:

$$\ln[E(Y_t)] = \beta_0 + \beta_1 t + \beta_2 X_t + \sum_k \left[ \beta_{3k} \sin\left(\frac{2k\pi t}{T}\right) + \beta_{4k} \cos\left(\frac{2k\pi t}{T}\right) \right] + \beta_5 P_t + \sum_j (\beta_{6j} Z_{jt}) + \varepsilon_t$$

where  $t$  is the time period ( $t = 1$  for the first month of the series,  $t = 2$  for the second, etc.);  $X_t$  identifies the pre- and post-intervention periods ( $X_t = 1$  for the post-intervention period);  $k$  takes values between 1 and 6 ( $k = 1$  for annual seasonality;  $k = 2$  for six-monthly seasonality, etc.);  $T$  is the number of periods described by each sinusoidal function (e.g.  $t = 12$  months);  $P_t$  is the dummy variable for road safety prioritization, multiplied by the time trend ( $t$ ) (i.e. an interaction term) to take into account the differences in the time trend before and after the year 2004;<sup>19</sup>  $Z_{jt}$  represents other co-variables introduced (penalty points system and national fuel consumption);  $j$  is the number of co-variables introduced, and  $\varepsilon$  is the error term. We derived relative risks (RRs) and their 95% confidence intervals (CIs) from the adjusted models. They indicate

Table 2. **Distribution of drivers involved in injury collisions and of people injured in traffic collisions by sex, age, injury severity, type of road user, road type, and time of collision, Spain, 2000–2009**

Characteristic	Drivers <sup>a</sup> (%)		People injured <sup>b</sup> (%)	
	Men (n=1 299 564)	Women (n=309 043)	Men (n=922 883)	Women (n=492 059)
<b>Age (years)</b>				
0–13	–	–	3.3	5.0
14–15	0.7	0.6	1.7	1.8
16–17	2.7	1.7	4.9	3.7
18–29	35.0	39.5	38.3	35.2
30–44	34.0	38.2	28.7	26.1
45–64	21.9	17.8	16.5	18.5
65–74	4.1	1.7	4.1	5.6
75+	1.6	0.5	2.5	4.1
<b>Injury severity</b>				
Unharmful	45.1	36.3	–	–
Slight	43.5	56.3	79.3	85.7
Serious	9.6	6.6	17.4	12.6
Fatal (24 hours)	1.8	0.8	3.3	1.7
<b>Type of road user</b>				
Car driver/user	63.5	80.9	53.3	67.2
Motorcycle rider/user	9.7	3.8	13.2	4.5
Moped rider/user	12.1	12.3	17.3	10.8
Other	14.7	3.0	9.7	5.9
Pedestrian	–	–	6.5	11.6
<b>Road type</b>				
Urban	52.2	55.9	45.5	48.1
Non-urban	47.8	44.1	54.5	51.9
<b>Time of collision</b>				
Weekday daytime	53.6	61.6	48.9	52.3
Weekday night-time	14.0	12.3	14.8	12.5
Weekend daytime	16.9	14.5	18.1	19.6
Weekend night-time	15.5	11.6	18.2	15.6

<sup>a</sup> Among drivers, gender was unknown for 60 282 (3.6%), injury severity for 103 998 (6.2%) and type of road user for 47 551 (2.9%).

<sup>b</sup> Among people injured, gender was unknown for 40 029 (2.8%) and type of road user for 39 478 (2.7%).

the difference between the number of drivers involved (or people injured) in injury collisions before and after the intervention, after adjustments for time trend and seasonality. From the RRs we computed the percentage change in the number of drivers (or people injured) between the two periods.

The number of people prevented from being injured attributable to the reform of the penal code was calculated as the difference between the number of people injured in the post-intervention period and the number predicted by the statistical models.

We conducted the statistical analyses using Stata statistical software, release 10

(StataCorp. LP, College Station, United States of America).

### Ethical approval

The present study was approved by the ethics committee (Comitè Ètic d'Investigació Clínica) of the Institut Municipal d'Assistència Sanitària.

### Results

In 2000–2009, 1 668 889 drivers were involved in injury collisions in Spain (annual median: 170 879). Most of them (78.7%) were male drivers, 70.7% of whom were between 18 and 44 years of age. An additional 1 454 971 people were injured in traffic collisions (annual median: 146 949). Again, most (63.4%) of them were male,

and 65.1% of these males were between the ages of 18 and 44 years. Table 2 shows the distribution of these subjects by sex, age, injury severity, type of road user, road type and time of collision.

### Drivers involved in injury collisions

Fig. 1 depicts the observed and expected numbers of male and female drivers (overall and seriously or fatally injured) involved in injury collisions throughout the study period. The graphs show a clear reduction in the number of male drivers involved in injury collisions compared with the expected numbers; notably, no such reduction was observed among female drivers.

#### Male drivers

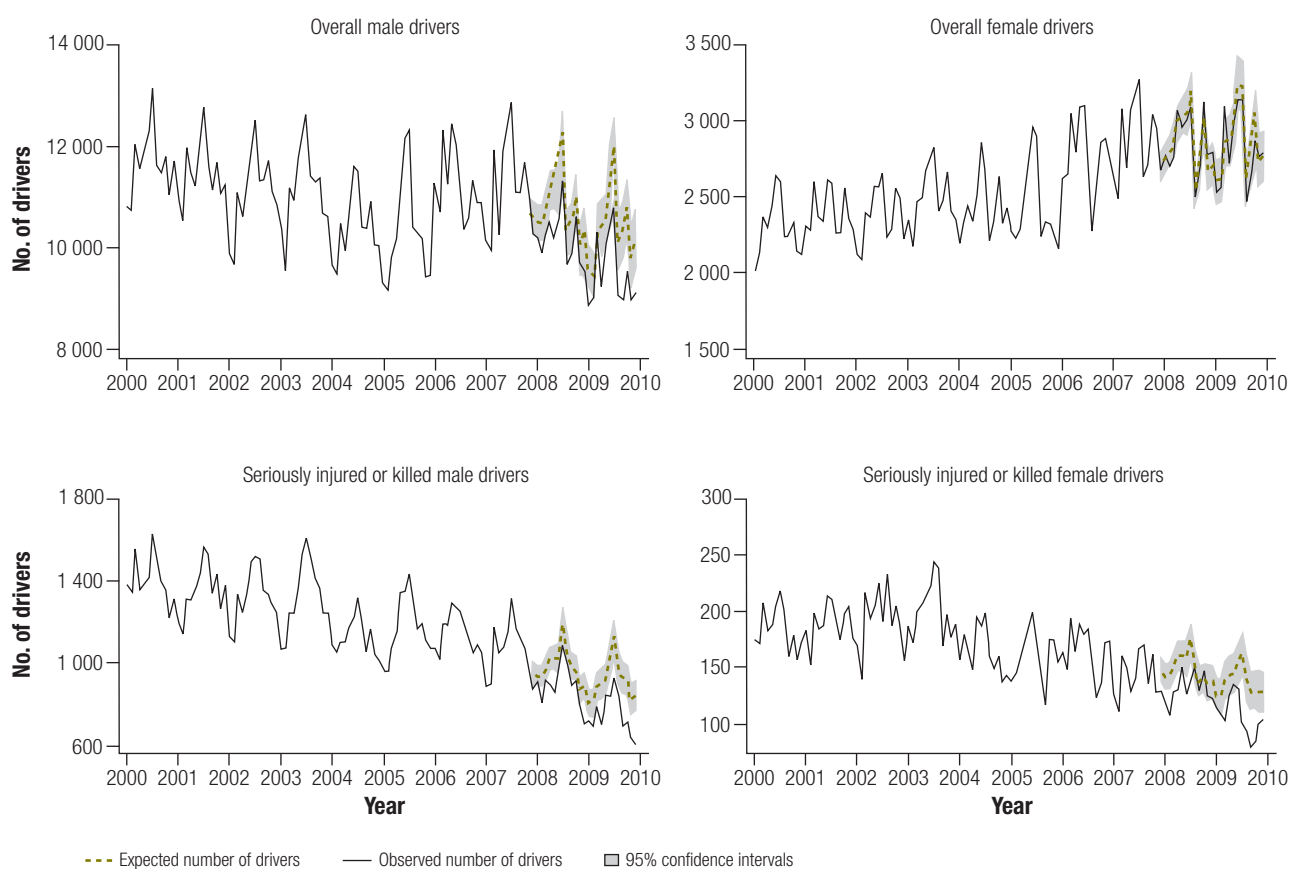
For male drivers the overall risk of being involved in an injury collision in the post-intervention period was reduced by 7% (RR: 0.93; 95% CI: 0.89–0.97). The largest reductions in risk were observed for seriously injured and fatally injured drivers (14% and 11% reductions, respectively). No reduction in the risk of being an unharmful driver was observed (Table 3). The risk of being involved in an injury collision was reduced among all drivers under 65 years of age, but especially among those under 30.

A greater reduction in the risk of being involved in an injury collision was observed on non-urban roads than on urban roads (17% and 6% reduction, respectively). In addition, the effect varied by type of driver and road. Among motorcycle and moped riders, a reduction in the risk of having an injury collision was observed on both urban and non-urban roads, although the effect was larger on non-urban roads. However, for car drivers this risk was reduced only on non-urban roads. Finally, the risk was reduced during both daytime and night-time among all drivers.

#### Female drivers

Among female drivers, the overall risk of having an injury collision showed no significant change (RR: 0.99; 95% CI: 0.95–1.03) in the post-intervention period. Although a protective effect was observed in most subgroups analysed, especially against the risk of serious or fatal collisions, significant risk reductions were only observed among drivers aged 45 to 64 years old, car drivers on non-urban

Fig. 1. Observed and expected numbers of drivers involved in injury collisions, by sex and injury severity, Spain, 2000–2009



roads and motorcycle and moped riders on urban roads, and during daytime on weekdays (Table 3).

### Injuries prevented

After the reform of the penal code, the number of people prevented from being injured in traffic collisions was consistent with the reduced risk of being involved in injury collisions observed among drivers. However, no protective effect was observed among pedestrians – except for a reduction in the women seriously injured or killed – or among children under 14 years of age.

Over the 25 months that followed the intervention, the number of men injured was 7.2% lower than the number expected to be injured had the penal code not been reformed ( $P < 0.01$ ). Among women, the number injured was 3.0% lower ( $P = 0.241$ ) (Table 4).

The greatest number of people prevented from being injured was observed among men, individuals aged 14 to 30 years and motorcycle or moped users.

### Discussion

Regulation of traffic behaviour is an essential component of road safety policy and imposing strict penalties for traffic offences can increase the deterrent effect of the law. The present study shows a reduction in both the number of drivers involved in injury collisions and the number of people injured in traffic collisions following the reform of the penal code in Spain. Greater reductions were observed among young male drivers, especially those riding motorcycles and mopeds. This may be, at least to some extent, because men and young drivers tend to engage in the riskier behaviours that were criminalized by the reformed penal code.<sup>20,21</sup> Since females and older drivers are generally more compliant road users, the stricter penalties imposed for violating traffic laws are less likely to reduce their risk of being involved in traffic collisions than the risk among less compliant drivers.

The greater risk reductions observed among motorcycle and moped riders could be due in part to the generally

younger age of these road users and to the fact that riders of powered two-wheel vehicles, especially mopeds, tend to be less compliant with road safety legislation.<sup>22</sup> In addition, greater risk reductions were observed on non-urban roads perhaps because compliance with the speed limit and with laws against driving while intoxicated, both included among the criminalized behaviours, is lower on these roads than on urban roads.

### Comparison with previous studies

No previous studies have assessed the effect of criminalizing multiple traffic behaviours on the rates of traffic injuries. However, several authors have evaluated the effect of criminalizing drunk driving, one of the behaviours included in the reform of the penal code in Spain. The findings vary greatly; they range from no effect to a 73% reduction in the number of alcohol-related collisions attributable to this measure. In Canada, where the legal blood alcohol concentration (BAC) limit is 0.05 g/l, an 18% decrease was observed in the number of fatally injured drunk drivers after the criminal law was passed.<sup>14</sup>

Table 3. Adjusted relative risks (RRs)<sup>a</sup> of drivers having collisions involving injury to self or others before and after penal code reform,<sup>b</sup> by sex, driver injury severity, type of road user, road type and time of collision, Spain, 2000–2009

	Men						Women					
	All drivers			Seriously or fatally injured drivers			All drivers			Seriously or fatally injured drivers		
	Monthly median	RR	95% CI	Monthly median	RR	95% CI	Monthly median	RR	95% CI	Monthly median	RR	95% CI
<b>Overall</b>	10876	0.93***	0.89–0.97	NA	NA	NA	2560	0.99	0.95–1.03	NA	NA	NA
<b>Driver injury severity</b>												
Unharmed	4527	0.97	0.92–1.02	NA	NA	NA	900	0.99	0.93–1.06	NA	NA	NA
Slight	4431	0.92***	0.88–0.96	NA	NA	NA	1352	0.99	0.95–1.04	NA	NA	NA
Serious	986	0.86***	0.81–0.93	NA	NA	NA	167	0.93	0.83–1.04	NA	NA	NA
Fatal	181	0.89***	0.81–0.97	NA	NA	NA	18	0.82	0.64–1.05	NA	NA	NA
<b>Age (years)</b>												
14–15	76	0.80***	0.70–0.91	17	0.82	0.63–1.08	15	0.77	0.58–1.01	2	0.69	0.30–1.60
16–17	281	0.81***	0.74–0.88	54	0.91	0.78–1.06	43	0.87	0.73–1.04	5	0.71	0.44–1.17
18–29	3705	0.87***	0.83–0.91	408	0.80***	0.74–0.86	986	0.96	0.91–1.04	73	0.91	0.80–1.03
30–44	3547	0.91***	0.87–0.94	363	0.83***	0.77–0.89	937	0.96	0.91–1.01	60	0.92	0.80–1.01
45–64	2288	0.92***	0.88–0.95	224	0.88**	0.81–0.97	427	0.94*	0.89–1.00	32	0.90	0.76–1.07
65–74	423	0.98	0.92–1.04	56	0.95	0.81–1.11	42	1.12	0.97–1.31	4	1.65*	1.01–2.72
75+	163	0.99	0.91–1.08	27	1.01	0.84–1.21	12	1.19	0.94–1.51	1	0.82	0.36–1.86
<b>Type of driver by road type</b>												
<b>Urban road</b>												
All drivers	5665	0.94*	0.90–1.00	296	0.88**	0.81–0.96	1416	0.99	0.93–1.05	48	0.94	0.79–1.11
Car drivers	3254	0.99	0.94–1.04	66	0.97	0.82–1.14	1010	1.02	0.96–1.09	17	1.02	0.76–1.36
Motorcycle riders	637	0.83***	0.77–0.90	81	0.82**	0.72–0.93	69	0.85**	0.76–0.95	4	0.92	0.64–1.34
Moped riders	968	0.86***	0.80–0.92	127	0.85*	0.75–0.97	266	0.91*	0.84–0.99	22	0.81	0.63–1.03
<b>Non-urban road</b>												
All drivers	5170	0.83***	0.79–0.88	866	0.82***	0.77–0.88	1139	0.88***	0.83–0.94	138	0.89*	0.80–0.98
Car drivers	3404	0.87***	0.82–0.93	479	0.89**	0.82–0.97	1033	0.88***	0.83–0.94	115	0.87	0.80–1.00
Motorcycle riders	314	0.71***	0.64–0.78	131	0.70***	0.62–0.79	11	0.80	0.60–1.06	3	0.88	0.54–1.43
Moped riders	270	0.79***	0.73–0.86	99	0.76***	0.68–0.89	39	0.86	0.73–1.02	11	0.87	0.62–1.23
<b>Time of collision</b>												
Daytime weekday	5756	0.86***	0.83–0.92	519	0.84***	0.78–0.90	1543	0.92**	0.87–0.97	101	0.89	0.79–1.01
Night-time weekday	1492	0.87**	0.80–0.94	175	0.82***	0.73–0.91	312	0.92	0.84–1.01	23	0.92	0.75–1.13
Daytime weekend	1819	0.92	0.82–1.02	243	0.80**	0.70–0.92	364	1.02	0.91–1.15	32	0.88	0.72–1.09
Night-time weekend	1657	0.90*	0.82–0.99	219	0.88*	0.78–0.99	294	0.99	0.89–1.10	24	0.96	0.76–1.21

CI, confidence interval; NA, not applicable; \* $P < 0.05$ ; \*\* $P \leq 0.01$ ; \*\*\* $P \leq 0.001$ .  
<sup>a</sup> Adjusted by time trend, seasonality, the effect of road safety prioritization in 2004, the introduction of the penalty points system in July 2006, and national fuel consumption.  
<sup>b</sup> Pre-intervention period: 1 January 2000 to 30 November 2007; post-intervention period: 1 December 2007 to 31 December 2009.

Table 4. Number of people prevented from being injured after the post-intervention period and per cent change with respect to the expected number, by injury severity, type of road user, road type, and time of collision, Spain, 2000–2009

	Men				Women			
	All injured people		Seriously or fatally injured people		All injured people		Seriously or fatally injured people	
	No. Prevented <sup>a</sup>	% change <sup>b</sup>	No. Prevented <sup>a</sup>	% change <sup>b</sup>	No. Prevented <sup>a</sup>	% change <sup>b</sup>	No. Prevented <sup>a</sup>	% change <sup>b</sup>
<b>Overall</b>	13 891**	7.2	NA	NA	3 230	3.0	NA	NA
<b>Injury severity</b>								
Slight	10 032**	6.3	NA	NA	2 424	2.5	NA	NA
Serious	3 361***	12.0	NA	NA	856*	8.4	NA	NA
Fatal	680**	13.7	NA	NA	100	8.0	NA	NA
<b>Age (years)</b>								
0–13	–284 <sup>c</sup>	–5.6	–27	–4.4	428	9.0	46	9.8
14–15	385**	16.0	75	16.8	196*	13.1	7	4.0
16–17	1 238***	17.3	182*	14.8	170	5.6	48	13.4
18–29	7 732***	12.0	1 979***	19.2	1 624	4.9	506**	16.0
30–44	6 560***	10.6	1 961***	17.8	1 029	3.5	333*	12.2
45–64	2 563***	7.9	651**	10.5	1 163*	6.1	229	9.7
65–74	–53	–0.8	56	3.7	–215	–4.8	–73	–9.2
75+	–18	–0.3	–71	–5.5	–79	–2.0	–17	–1.6
<b>Type of road user</b>								
Car user	7 668**	8.4	1 352**	11.1	3 685	5.3	413	7.0
Motorcycle user	8 787***	21.4	2 233***	25.4	1 612***	19.8	160	18.6
Moped user	4 014***	16.3	735***	18.3	1 230***	12.8	174*	19.8
Pedestrians	208	1.8	253	8.3	390	3.3	286*	10.7
<b>Road type</b>								
Urban	5 964*	6.9	1 069**	11.3	637	1.3	253	6.3
Non-urban	17 555***	16.3	4 098***	17.5	6 845**	11.9	902**	12.5
<b>Time of collision</b>								
Daytime weekday	13 769***	13.3	2 350***	15.4	5 480**	8.9	351	6.2
Night-time weekday	3 703**	13.6	806**	17.0	1 248*	9.7	153	11.3
Daytime weekend	3 823*	11.2	1 384**	19.2	585	3.1	416*	16.3
Night-time weekend	2 760*	9.4	709*	12.4	506	3.6	240	14.2

NA, not applicable; \* $P \leq 0.05$ ; \*\* $P \leq 0.01$ ; \*\*\* $P \leq 0.001$ .<sup>a</sup> Pre-intervention period: 1 January 2000 to 30 November 2007; post-intervention period: 1 December 2007 to 31 December 2009.<sup>b</sup> Calculated by comparing the number of people injured with the number expected to be injured after the intervention.<sup>c</sup> Negative numbers indicate that the people injured after the intervention exceeded the expected number.

In Taiwan (China) where the BAC limit is 0.05 g/l, a 72.6% reduction in the number of collisions in which drivers had a positive alcohol breath test was observed.<sup>10</sup> Studies in the United States of America (BAC limit 0.08 g/l) have shown lower reductions – 6%,<sup>13</sup> 5%<sup>11</sup> and none<sup>12</sup> – in the number of alcohol-related fatalities after the criminalization of drunk driving, perhaps because the use of several variables for criminal law in the study models could have confounded the real effect of the measure due to correlation. Finally, in Norway, where the BAC limit is 0.02 g/l, and in Sweden, where the BAC limit is 0.02 g/l, the number of traffic fatalities did not increase after criminal laws were attenuated.<sup>15</sup> However, the authors did not analyse alcohol-related injuries or adjust for the effect of coexisting laws aimed to reduce drunk driving.

The results of these studies suggest that criminalizing drunk driving, as was done in Spain (BAC limit 0.05 g/l), can reduce alcohol-related crashes. This is consistent with the results of the present study. The smaller effect observed in Spain compared with other countries may be explained by the fact that much of the reduction in traffic injuries observed in recent years as a result of the prioritization of road safety and the penalty points system was already adjusted for in the models. Thus, the burden of traffic injuries, especially serious ones, has followed a downward trend in Spain since 2004, and the criminalization of certain traffic behaviours has prompted a further reduction. The effect is particularly evident among motorcycle riders, whose risk was the least affected by previous road safety interventions.<sup>4,5</sup>

### Limitations and strengths

Since the intervention was nationwide, we had no comparison group. However, such a group is not essential in time-series analyses, although it can strengthen the evidence, because per cent changes are compared between time points in the same series.<sup>19</sup> We controlled for time trend, seasonality, fuel consumption and previous road safety interventions. We included time trends in the analyses to account for changes in potential confounders, such as improvements in vehicle safety or in road behaviour, throughout the study period. To control for changes in exposure, we adjusted for national fuel consumption in the models,

but we assumed that mobility changed uniformly during the study across age, sex, and user-type subgroups. We did not use the number of kilometres travelled by all vehicles because it was only available for non-urban roads. The number of vehicles registered would not have accurately captured changes in mobility; whereas this number increased steadily, fuel consumption suddenly dropped during 2008–2009. This is not likely to have resulted from greater vehicle efficiency, which would have involved a gradual change, but the economic crisis could explain it. Moreover, the number of kilometres travelled on non-urban roads showed a similar reduction.

Although Spain is currently experiencing a serious economic crisis, we believe that its influence on the results of the present study is small, as an analysis of the data up to 2008 (data not shown), when the crisis had barely begun to exert its negative effects, yielded similar findings.

The methods we used did not allow us to determine what fraction of the observed effectiveness was attributable to the reformed penal code or to the stricter enforcement of traffic laws that accompanied the reform. Both probably had an impact, since a law is only effective to the degree to which it is enforced.<sup>23</sup> In Spain, the enforcement of traffic laws has been prioritized since 2004. After the reform of the penal code, the number of prosecutions, most of them for driving without a licence and or driving while intoxicated, increased from 43 296 in 2007 to 87 755 in 2008.

Although we were unable to separately analyse the effect of each of the road behaviours penalized, we assessed the overall effect of the reform of the penal code both on drivers, who represent the law's target population, and on those injured in traffic collisions, who represent the Spanish population at large.

We used Poisson regression models, which yield estimates similar to those obtained with autoregressive integrated moving average (ARIMA) models and with similar goodness of fit. This allowed us to calculate RRs, which permit a straightforward interpretation of the intervention's effectiveness.<sup>24,25</sup>

Moreover, the large sample size allowed us to stratify the analysis by relevant variables such as age, sex, type of road user, road type and time of collision. Finally,

the long pre-intervention period provided analytical stability.

### Conclusion

The results of the present study suggest that criminalizing certain road traffic behaviours can effectively improve road safety by reducing both the number of drivers involved in injury collisions and the number of people injured in traffic collisions. These findings can probably be generalized to other countries that have efficient road traffic administration and that prioritize traffic law enforcement. ■

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## ملخص

## التأثير الواقع على الإصابات المرورية على الطرق نتيجة لتجريم المخالفات المرورية: دراسة التسلسل الزمني

التأثير انخفض عدد السائقين الرجال المتورطين في إصابات حوادث الاصطدام بعد إصلاح مدونة العقوبات (الاختطار النسبي): 0.93؛ فاصلة الثقة 95%: 0.89-0.97)، ولكن لم يلاحظ تغيير بين السائقين (الاختطار النوعي): 0.99؛ فاصلة الثقة 95%: 0.95-1.03). بالإضافة إلى وقاية 13891 رجلاً من التعرض للإصابة (قوة الاحتمال P أقل من 0.01). وقد لوحظ انخفاض أكبر بين شباب السائقين الذكور وبين قائدي الدراجات النارية مقارنة بقائدي المركبات الأخرى.

الاستنتاج تدل النتائج على أن تجريم بعض السلوكيات المرورية يمكنه أن يحسن مستوى السلامة على الطرق وذلك بخفض عدد السائقين المتورطين في الإصابات الناجمة عن حوادث الاصطدام وعدد المصابين في هذه الحوادث.

الغرض تحديد تأثير تجريم بعض السلوكيات المرورية، بعد تعديل مدونة العقوبات الأسبانية في عام 2007، على عدد السائقين المتورطين في إصابات حوادث الاصطدامات المرورية والمصابين فيها في أسبانيا.

الطريقة اتبعت هذه الدراسة تصميمًا منقطعًا للتسلسل الزمني حيث قورن بين عدد السائقين في إصابات حوادث الاصطدامات المرورية والمصابين فيها في أسبانيا قبل وبعد تجريم المخالفات. وجمعت المعطيات حول الإصابات المرورية على الطرق خلال الأعوام 2009-2000 من قاعدة معطيات حوادث الاصطدامات المرورية في إدارة المرور العامة. وجرى تقسيم المتغيرات المستقلة حسب الجنس، والعمر، وشدة الإصابة، ونوع مستخدمي الطرق، ونوع الطريق، ووقت حدوث التصادم. وجرى مواءمة نماذج التحوف لكوازي وبواسون Quasi-Poisson بتعديل نزعة الوقت، والمواسم، والتدخلات السابقة.

## الغرض

## الغرض تحديد تأثير تجريم بعض السلوكيات المرورية، بعد تعديل مدونة العقوبات الأسبانية في عام 2007، على عدد السائقين المتورطين في إصابات حوادث الاصطدامات المرورية والمصابين فيها في أسبانيا.

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## Résumé

## Effet de la criminalisation des infractions routières sur les blessures provoquées par les accidents de la route: une analyse chronologique

**Objectif** Déterminer l'effet de la criminalisation de certains comportements routiers, après la réforme du Code pénal espagnol en 2007, sur le nombre de conducteurs impliqués dans des collisions avec blessures et le nombre de personnes blessées dans des collisions en Espagne.

**Méthodes** Cette étude a suivi un plan chronologique interrompu dans lequel le nombre de conducteurs impliqués dans des collisions avec blessures et le nombre de personnes blessées dans des collisions de la route en Espagne ont été comparés avant et après la criminalisation des délits. Les données sur les blessures dues à des accidents de la route sur la période 2000-2009 proviennent de la base de données des accidents de la route de la Direction générale de la Circulation. Les variables dépendantes ont été stratifiées par sexe, âge, gravité de la blessure, type d'usager, type de route et heure de la collision. Des modèles de régression quasi-Poisson ont été adaptés à la tendance temporelle, à la saisonnalité, aux interventions précédentes et à la consommation de carburant.

**نتيجة** أسبانيا刑法改革之后，涉及交通碰撞损伤的男性司机的总人数下降（相对危险度RR: 0.93; 95%可信区间CI: 0.89-0.97），然而女性司机中没有明显变化（相对危险度=0.99; 95%可信区间0.95-1.03）。此外，13891名男性（P<0.01）因此而免于受伤。与其他车辆司机相比，年轻男性司机中以及男性摩托车或电动车司机中受伤人数出现较大幅度下降。

**结论** 研究结果表明，对某些交通行为进行刑事定罪能够通过减少涉及交通碰撞损伤司机的数量以及碰撞中的受伤人数来改善行车安全。

**Résultats** Le nombre total de conducteurs de sexe masculin impliqués dans des collisions avec blessures a diminué (risque relatif, RR: 0,93; 95% d'intervalle de confiance, IC: 0,89-0,97) après la réforme du Code pénal, mais chez les femmes, aucun changement n'a été observé (RR: 0,99; 95% de CI: 0,95-1,03). L'initiative a en outre permis à 13 891 hommes (P <0,01) de ne pas se blesser. Des diminutions plus importantes ont été observées chez les jeunes conducteurs de sexe masculin et chez les conducteurs de moto ou de vélomoteur de sexe masculin que chez les conducteurs d'autres véhicules.

**Conclusion** Les résultats indiquent que la criminalisation de certains comportements routiers peut améliorer la sécurité routière en réduisant à la fois le nombre de conducteurs impliqués dans des collisions avec blessures et le nombre de personnes blessées dans de telles collisions.



## Резюме

### Воздействие введения уголовной ответственности за нарушение правил дорожного движения: анализ временных рядов

**Цель** Определить воздействие уголовной ответственности, введенной за некоторые виды поведения водителей транспортных средств после реформы уголовного кодекса в Испании в 2007 году, на количество водителей – участников ДТП с травматическими последствиями и численность лиц, травмированных в ДТП.

**Методы** Данное исследование основано на анализе прерванных временных рядов, в котором сравнивались число водителей – участников ДТП с травматическими последствиями и численность лиц, травмированных в ДТП, в Испании до и после введения уголовной ответственности за правонарушения. Статистика дорожно-транспортного травматизма за 2000–2009 годы была взята из базы данных о ДТП Главного управления безопасности дорожного движения. Зависимые переменные были стратифицированы по полу, возрасту, тяжести травмы, типу участника дорожного движения, виду дороги и времени наступления ДТП. Модели регрессии с квазипуассоновским распределением были

скорректированы с учетом временного тренда, сезонности и принятых ранее мер вмешательства.

**Результаты** После реформы уголовного кодекса общая численность водителей-мужчин – участников ДТП резко снизилась (относительный риск, ОР: 0,93; 95% доверительный интервал, ДИ: 0,89–0,97), однако среди женщин не наблюдалось каких-либо изменений (ОР=0,99; 95% ДИ: 0,95–1,03). Кроме того, удалось предотвратить травмы у 13 891 мужчин ( $P < 0,01$ ). Среди молодых водителей-мужчин, особенно среди мотоциклистов и водителей мопедов, наблюдалось более значительное снижение, чем среди водителей других транспортных средств.

**Вывод** Полученные результаты свидетельствуют, что введение уголовной ответственности за некоторые виды поведения водителей транспортных средств могут привести к повышению безопасности дорожного движения благодаря уменьшению числа водителей, участвовавших в ДТП с травматическими последствиями, и численности людей, травмированных в этих ДТП.

## Resumen

### Efecto de la criminalización de los delitos contra la seguridad vial sobre las lesiones de tráfico: estudio de series temporales

**Objetivo** Determinar el efecto de criminalizar ciertos comportamientos de tráfico, tras la reforma del Código Penal español el 2007, sobre el número de conductores implicados en colisiones con lesionados y en el número de personas lesionadas de tráfico en España.

**Métodos** Este estudio siguió un diseño de series temporales interrumpidas, en el que se comparó el número de conductores implicados en colisiones con lesionados y el número de personas lesionadas de tráfico antes y después de la criminalización de dichos comportamientos. Los datos de las lesiones de tráfico entre los años 2000 y 2009 se obtuvieron de la base de datos de accidentes de tráfico de la Dirección General de Tráfico. Las variables dependientes se estratificaron por sexo, edad, gravedad de la lesión, tipo de usuario de la vía, tipo de vía y momento de la colisión. Se ajustaron modelos de regresión Quasi-Poisson, ajustados por tendencia lineal, estacionalidad e intervenciones previas.

**Resultados** El número total de hombres conductores implicados en colisiones con lesionados descendió (riesgo relativo, RR:0,93; intervalo de confianza al 95%: 0,89-0,97) tras la reforma del Código Penal, si bien no se observaron cambios significativos en el caso de las mujeres (RR:0,99; IC 95%: 0,95-1,03). Además, 13 891 hombres ( $P < 0,01$ ) fueron prevenidos de ser lesionados. Se observó una mayor reducción en los hombres conductores jóvenes y en los hombres conductores de motocicleta o ciclomotor que en los conductores de otros vehículos.

**Conclusión** Los resultados sugieren que la criminalización de determinados comportamientos de tráfico puede mejorar la seguridad vial reduciendo tanto el número de conductores implicados en colisiones con lesionados como el número de personas lesionadas en colisiones de tráfico.

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